REGULATION OF THE MAYOR OF BALIKPAPAN
NUMBER 24 OF 2025
ON
GUIDELINES FOR IMPLEMENTATION OF THE ONE-YEAR COMPULSORY PRE-PRIMARY EDUCATION PROGRAM

BY THE GRACE OF ALMIGHTY GOD
THE MAYOR OF BALIKPAPAN,

Considering :

a. that pursuant to the mandate of the 1945 Constitution of the Republic of Indonesia and Law Number 20 of 2003 on the National Education System, the government guarantees the right of every citizen to receive quality education, from early childhood education through higher education;
b. that every child from five (5) to six (6) years old shall have access to and participate in a quality early childhood education unit before entering elementary school;
c. that, in order to provide a legal basis and reference for access to and participation in an early childhood education unit as referred to in paragraph b, it is necessary to establish a program and regulate the guidelines for its implementation;
d. that, based on the considerations as referred to in paragraphs a, b, and c, it is necessary to enact a Mayor Regulation on Guidelines for Implementing the One-Year Compulsory Pre-Primary Education Program;

Having regard to :

1. Article 18 paragraph (6) of the 1945 Constitution of the Republic of Indonesia;
2. Law Number 27 of 1959 on the Enactment of Emergency Law Number 3 of 1953 on the Extension of the Establishment of Level II Regions in Kalimantan (State Gazette of the Republic of Indonesia Year 1953 Number 9), as Law (State Gazette of the Republic of Indonesia Year 1959 Number 72, Supplement to the State Gazette of the Republic of Indonesia Number 1820) as repeatedly amended and most recently amended by Law Number 8 of 1965 on the Establishment of Tanah Laut Level II Region, Tapin Level II Region, and Tabalong Level II Region by amending Law Number 27 of 1959 on the Enactment of Emergency Law Number 3 of 1953 on the Establishment of Level II Regions in Kalimantan (State Gazette of the Republic of Indonesia Year 1965 Number 51, Supplement to the State Gazette of the Republic of Indonesia Number 2756);

3. Law Number 23 of 2014 on Local Administration (State Gazette of the Republic of Indonesia Year 2014 Number 244, Supplement to the State Gazette of the Republic of Indonesia Number 5587) as repeatedly amended and most recently amended by Law Number 6 of 2023 on Enactment of Government Regulation in Lieu of Law Number 2 of 2022 on Job Creation to Become Law (State Gazette of the Republic of Indonesia Year 2023 Number 41, Supplement to the State Gazette of the Republic of Indonesia Number 6856);

HEREBY DECIDES:

To enact : MAYOR REGULATION ON GUIDELINE FOR IMPLEMENTATION OF THE ONE-YEAR COMPULSORY PRE-PRIMARY EDUCATION PROGRAM.

CHAPTER 1
GENERAL PROVISIONS

Article 1

In this Mayor Regulation:

1. Region means the Municipality of Balikpapan.
2. Mayor means the Mayor of Balikpapan.
3. Local Government means the Mayor as an element administering local administration who leads the implementation of the government affairs which are the authority of the autonomous region of the Municipality of Balikpapan.
4. Office means the Office of Education and Culture of the Municipality of Balikpapan.
5. Head of the Office means the Head of the Office of Education and Culture of the Municipality of Balikpapan.
6. Early Childhood Education (*Pendidikan Anak Usia Dini*), hereinafter abbreviated to the PAUD, means an educational development effort intended for children from birth through six (6) years old, carried out through the provision of educational stimulation to support physical and spiritual growth and development so that children are prepared to enter further education.
7. Elementary School (*Sekolah Dasar*), hereinafter abbreviated to the SD, means a form of formal education unit that provides general education at the basic education level.
8. One-Year Compulsory Pre-Primary Education Program means a program for providing PAUD to children from five (5) to six (6) years old, who shall have access to and participate in a quality PAUD unit for one (1) year before entering SD.
9. Kindergarten (*Taman Kanak-Kanak*), hereinafter abbreviated to the TK, means a form of PAUD unit within the formal education pathway that provides education programs for children from four (4) to six (6) years old, with priority given to children five (5) and six (6) years old.
10. Playgroup (*Kelompok Bermain*), hereinafter abbreviated to the KB, means a form of PAUD unit within the non-formal

education pathway that provides education programs for children from two (2) to six (6) years old, with priority given to children three (3) and four (4) years old.

11. Child Care Center (*Taman Penitipan Anak*), hereinafter abbreviated to the TPA, means a form of PAUD unit within the non-formal education pathway that provides education programs for children from birth through six (6) years old, with priority given to children from birth through four (4) years old.
12. Similar PAUD Unit (*Satuan PAUD Sejenis*), hereinafter abbreviated to the SPS, means a form of PAUD unit within the non-formal education stream that provides education programs for children from birth through six (6) years of age, either independently or in integration with health, nutrition, religious, and/or social welfare services.
13. Student means a member of the community who aims to develop their potential through a learning process available within a particular stream, level, and type of education.
14. Supervisor means a specialist official who performs supervisory duties covering academic and managerial supervision of formal education units.
15. Inspector means a specialist official who performs supervisory duties covering academic and managerial supervision of non-formal education units.
16. Education Council means the Education Council of the Municipality of Balikpapan.

Article 2

(1) This Mayor Regulation is intended to serve as a guideline for implementing the One-Year Compulsory Pre-Primary Education Program in preparing young children to enter SD.

(2) This Mayor Regulation is intended to:
   a. increase the PAUD participation rate;
   b. improve the capabilities of young children before they enter SD; and
   c. increase public awareness of the importance of PAUD.

CHAPTER II
WORKING GROUP

Article 3

(1) The Local Government is responsible for implementing the One-Year Compulsory Pre-Primary Education Program.

(2) In carrying out the responsibility as referred to in paragraph (1), the Local Government establishes a working group at the Regional level which is determined by a Mayor Decree.

(3) The working group as referred to in paragraph (2) has the following duties:
   a. assist in collecting data on six (6) year-old children who have not received PAUD services;
   b. report the data-collection results to the Ministry of Primary and Secondary Education through the Directorate of Early Childhood Education and Community Education; and

c. periodically validate the data and evaluate the implementation of the One-Year Compulsory Pre-Primary Education Program.

(4) The membership of the working group as referred to in paragraph (2) consists of:

a. supervising authority : Mayor
b. advisor : Bunda PAUD of the Municipality of Balikpapan;
c. person in charge : the Head of Office;
d. chairperson : the Head of the Early Childhood Education and Community Education Division of the Office.
e. secretary : the Chairperson of the Early Childhood Education Team within the Office; and
f. members :
1. all Heads of Districts within the Municipality of Balikpapan;
2. all District-level Bunda PAUD within the Municipality of Balikpapan;
3. the Chairperson of the Indonesian Kindergarten Teachers Association of the Municipality of Balikpapan;
4. the Chairperson of the Association of Early Childhood Educators of the Municipality of Balikpapan;
5. the Chairperson of the Association of *Raudhatul Athfal* (Islamic Kindergarten) Teachers of the Municipality of Balikpapan;
6. all Heads of Subdistrict within the Municipality of Balikpapan;
7. all Subdistrict Bunda PAUD within the Municipality of Balikpapan;
8. all the TK Supervisors within the Municipality of Balikpapan;
9. all Non-Formal Education Inspectors within the Municipality of Balikpapan;
10. the Chairperson of the Education Council; and
11. academic representatives.

CHAPTER III
IMPLEMENTATION

Article 4
The Compulsory One-Year Pre-Primary Education Program is implemented by the Local Government and the community.

Article 5
In implementing the Compulsory One-Year Pre-Primary Education Program, the Local Government, acting through the Office, is authorized to:
a. prepare the Compulsory One-Year Pre-Primary Education Program;
b. verify and recommend the permit for the establishment of PAUD units; and
c. provide advocacy services to PAUD units and the community.

Article 6
(1) In implementing the Compulsory One-Year Pre-Primary Education Program, the community participates by:
    a. establishing and/or managing PAUD units;
    b. cooperating with the Local Government in providing facilities, infrastructure, and learning support; and
    c. carrying out other supporting activities in accordance with the provisions of laws and regulations.
(2) The establishment and implementation of PAUD units by the community must obtain a permit issued by the Local Government.

Article 7
(1) The Compulsory One-Year Pre-Primary Education Program is implemented through the following education pathways:
    a. formal education; and
    b. non-formal education.
(2) The formal education pathway as referred to in paragraph (1) subparagraph a is implemented through TK education units.
(3) The non-formal education pathway as referred to in paragraph (1) subparagraph b is implemented through the following Education Units:
    a. TPA;
    b. KB; and
    c. SPS.

CHAPTER IV
STUDENTS

Article 8
(1) Students participating in the Compulsory One-Year Pre-Primary Education Program are between 5 (five) and 6 (six) years of age and do not yet have commenced primary school education.
(2) Admission of Students to the Compulsory One-Year Pre-Primary Education Program as referred to in paragraph (1) is conducted without literacy or numeracy tests.

(3) Students eligible to receive a certificate of completion from formal or non-formal PAUD units are Students registered in the basic education data system and assigned a national student identification number.
(4) The certificate of completion as referred to in paragraph (3) is a requirement for admission to primary school commencing from the 2027/2028 academic year.

CHAPTER V
TEACHERS AND EDUCATION PERSONNEL

Article 9

(1) Teachers and Education Personnel involved in the Compulsory One-Year Pre-Primary Education Program possess the competencies required for PAUD teachers and education personnel in accordance with the provisions of laws and regulations.
(2) The teachers and education personnel as referred to in paragraph (1) are entitled to:
    a. additional income in the form of incentives in accordance with the provisions of laws and regulations; and
    b. education and training in accordance with professional requirements.

CHAPTER VI
SUPERVISION AND EVALUATION

Article 10

(1) The Local Government, acting through the Office, supervises the implementation of the Compulsory One-Year Pre-Primary Education Program.
(2) The supervision as referred to in paragraph (1) is conducted by the Supervisors and Inspectors of the Office.
(3) The community may participate in supervising the implementation of the Compulsory One-Year Pre-Primary Education Program by submitting reports to the Office.

Article 11

(1) The results of the supervision process as referred to in Article 10 paragraph (2) is reported to the Head of the Office.
(2) The Head of the Office as referred to in paragraph (1) presents the report at a coordination meeting with the working group as referred to in Article 3.
(3) The results of the coordination meeting as referred to in paragraph (2) serve as the basis for evaluating the supervision and development of Early Childhood Education Units.

Article 12

(1) The Office conduct periodic evaluations of the implementation of the Compulsory One-Year Pre-Primary Education Program every 6 (six) months in the form of coordination meetings.

(2) The evaluation results as referred to in paragraph (1) is reported to the Mayor.

CHAPTER X
FUNDING

Article 13

Funding for the implementation of the Compulsory One-Year Pre-Primary Education Program is derived from:

a. the Local Budget; and/or
b. other lawful and non-binding sources in accordance with the provisions of laws and regulations.

CHAPTER VIII
CLOSING PROVISIONS

Article 14

Upon the entry into force of this Mayor Regulation, Regulation of the Mayor of Balikpapan Number 2 of 2021 on Guidelines for Implementing the One-Year Early Childhood Education Completion Program Prior to Elementary School (Regional Official Gazette of the Municipality of Balikpapan Year 2021 Number 2) is hereby repealed and declared to be no longer in force.

Article 15

This Mayor Regulation shall enter into force on the date of its promulgation.

In order to make this Mayor Regulation known to the public, it is hereby ordered that it be promulgated by its publication in the Regional Official Gazette of the Municipality of Balikpapan.

Enacted in Balikpapan
on 8 December 2025

MAYOR OF BALIKPAPAN,

signed

RAHMAD MAS'UD

Promulgated in Balikpapan
on 8 December 2025

REGIONAL SECRETARY
OF THE MUNICIPALITY OF BALIKPAPAN,

signed

MUHAIMIN

REGIONAL OFFICIAL GAZETTE OF THE MUNICIPALITY OF BALIKPAPAN YEAR 2025 NUMBER 24

Prepared and issued as an official translation

Jakarta, 27 October 2026
DIRECTOR GENERAL OF LEGISLATION
FOR THE MINISTER OF LAW OF THE REPUBLIC OF INDONESIA,

DHAHANA PUTRA

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